ORIGINAL PAPER

Colonial adventures in tropical agriculture: new estimates of returns to investment in the Netherlands Indies, 1919–1938

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Abstract How profitable were foreign investments in plantation agriculture in the Netherlands Indies during the late colonial era? We use a new dataset of monthly quoted stock prices and dividends of international companies at the Brussels stock exchange to estimate the returns to investment in tropical agriculture (1919–1938). We adopt the Dimson–March–Staunton method to compute real geometric annual average rates of return and assess our estimates in an international comparative perspective. We find that returns to colonial FDI in the Netherlands Indies during 1919–1928 were impressive (14.3 %), being almost 3 percentage points higher than the world average. In the following decade 1929–1938 fortunes reversed, with a rate of return of −2.8 % compared to a world average of 2.2 %. Over the entire period the returns to colonial FDI (5.4 % in 1919–1938) were about a factor 2.5 higher than returns to investment in the Dutch domestic economy (2.1 % in 1920–1939). We argue that these returns should be interpreted in a colonial context of systematic labour repression, but that they may also partly reflect a higher risk-premium of investments in colonial commodities.

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1 Introduction

In the mid-19th century, when the Portuguese and Spanish empires were crumbling and the heydays of French, German, Belgian and Japanese imperial expansion were yet to come, the Netherlands were regarded as the second most important imperial power after Britain. In a book published in 1861 "*Java, or how to manage a colony showing a practical solution of the questions now affecting British India*" J.B.W. Money suggested the Netherlands Indies as a model colony for British India (Wesseling 1988, 140–176). The effectiveness of Dutch extractive policies in the Indonesian archipelago also formed a source of inspiration for the Belgian King Leopold II, who aspired to turn Belgium into a colonial power, and eventually acquired a vast territory in the Congo basin under private royal control (Stengers 1977; Vanthemsche 2007).

The extraordinary profitability of the 'cultivation system' introduced by the Dutch on Java in the 1830s, contributed substantially to the economic development of the metropole. At its peak, in the 1850s, the forced cultivation of sugar, tea, indigo and coffee by Javanese peasants contributed an estimated 52 % to Dutch central tax revenues and an estimated 4 % to Dutch GDP (van Zanden and van Riel 2000, 223). The net surplus on the Indonesian balance of payments was used to service high levels of Dutch state debt, to finance Dutch infrastructural investments and to subsidize the less 'productive' Dutch colonies in the West Indies (Geertz 1963; Elson 1994; Booth 1998; Lindblad 1989; van Zanden 2004).

The historical debate on the late colonial era, with which we engage in this study, has been deeply affected by the idea that after the gradual abolition of the cultivation systems after the 1860s, the Dutch kept reaping exceptional returns on colonial investments, although most of it now hinged on private capital investments instead of state-directed programs of forced cultivation (Gerretson 1938; Vandenbosch 1938; Boeke 1940a, b; Derksen and Tinbergen 1980 [1945]; Haccoû 1961; Maddison 1989; Gordon 2010). This view has been scrutinized by a revisionist literature that has criticized the data and estimates that have been used to assess various aspects of colonial FDI in the late colonial era (Baudet and Wijers 1976), as well as attempts to place the discussion on the 'colonial drain' in the wider context of mutual economic interdependence (van der Eng 1998a, b).

The data and methods that have been used to estimate rates of return to investments during the interwar era all suffer substantial flaws. In this paper we address these flaws and offer new estimates of the return to colonial FDI of 17 companies listed at the Brussels stock exchange (BSE) for 1919–1938. We focus our analysis on the interwar decades, but we also present additional estimates for the period 1940–1958. Although our sample is limited by size and type of investment, which makes it impossible to tell exactly how representative they are for the broad range of investments in Indonesian plantation agriculture, we consider this study as a first step in a new research avenue with potentially high returns, especially if historical Dutch stock market data would become available in a future digitization project (as is currently undertaken for French stock markets).

More specifically, the intended contribution of this paper is threefold. Firstly, we introduce a new database with monthly data on dividend yields and capital gains

75 from a sample of stock-based companies active in the Netherlands Indies listed at
76 the Brussels stock exchange. These data have been used to estimate returns to FDI
77 in the Belgian Congo (Buelens and Marysse 2009) and can offer a fresh perspective
78 on the study of returns to FDI in the Netherlands Indies. Secondly, we apply the
79 Dimson–March–Staunton (DMS) method to compute rates of return on investment,
80 which is a method that has not been applied before to this case, but adheres much
81 better to generally accepted principles in finance than the methods used in previous
82 studies (Dimson et al. 2002; Brocquet et al. 1997). Thirdly, we are the first to
83 discuss the estimates for the Netherlands Indies in a global comparative perspective,
84 using estimates of returns to FDI in other countries during the interwar era which
85 have all been computed using the DMS-method.
86   We find that returns to FDI in the Netherlands Indies during 1919–1928 were
87 impressive (14.3 %), almost 3 percentage points higher than the world average.
88 During 1929–1938 the tides turned, with an average annual rate of return of −2.8 %
89 compared to a world average of 2.2 %. Compared to the general rate of return on the
90 Amsterdam stock exchange, the returns to colonial FDI were considerably higher:
91 2.1 % for the period 1920–1939 versus 5.4 % for our sample 1919–1938. However,
92 returns to FDI in the Netherlands Indies were subject to a higher degree of volatility
93 and became worthless after 1940. We will argue that high returns to colonial FDI in
94 tropical agriculture were underpinned by repressive colonial labour policies and
95 cheap access to land, but also may have partly reflected a higher risk-premium.
96   Section 2 proceeds to discuss Dutch historical perspectives on the profitability of
97 empire. Section 3 discusses patterns of economic specialization and private
98 investment in the Netherlands Indies during the late colonial era. Section 4
99 discusses existing estimates of returns to investment and Sect. 5 introduces our data
100 and methodology. Section 6 focusses on stock price indices to identify trends in
101 each of the sub-periods. In Sect. 7 we present and discuss our main results.
102 Section 8 places the results in an international perspective and Sect. 9 concludes.

2 Dutch perspectives on the 'profitability of empire'

104 National historiographical assessments of the contribution of 'empire' to the
105 metropolitan economy are remarkably dissimilar (Frankema and Buelens 2013, 3).
106 For Britain there seems to be a consensus that the average British tax payer did not
107 benefit an awful lot from 'empire' (Gann and Duignan 1967; Davis and Huttenback
108 1986; O'Brien 1988; Offer 1993). For France the debate has recently flared up
109 again, but seems to lean towards the view that empire was a burden, rather than a
110 boon (Huillery 2014; Lefeuvre 2006; Dormois and Crouzet 1998; Marseille 1984).
111 Yet, studies on the 'smaller' colonial powers such as the Netherlands, Belgium and
112 Portugal almost unanimously agree that their empires in Asia, Africa and South
113 America have greatly enriched the metropolitan economy and have impoverished
114 the colonial economy, if not in absolute terms, than certainly from a long-term
115 comparative development perspective (see for Belgium and the Netherlands: Booth
116 1998, 2007; Stengers 1989; Vanthemsche 2007; Frankema and Buelens 2013). A
117 recent assessment of the contribution of empire to Portuguese economic growth in

118 the early-modern era reaches a clear conclusion: "eliminating the economic links to
119 empire would have reduced Portugal's per capita income by at least a fifth"(Costa
120 et al. 2015: 1). Based on an analysis of balance of payment figures Lains (1998)
121 comes to a similar conclusion for Portuguese Africa in the years 1885–1975.

122   Dutch economists from the left to the right side of the political spectrum all
123 agreed in the 1930s to 1950s that the loss of Indonesia would cause a severe blow to
124 the Dutch economy (Baudet 1980 [1975], 243–248). Surely, these concerns were
125 also fed by sentiments of national pride and prestige. Gerretson (1938, 10) remarked
126 that without the East Indies, the Netherlands would fall to the status of a country like
127 Denmark, becoming "*a milk farm at the North Sea*". Similar sentiments of grandeur
128 played a role in King Leopold's ambition to turn Belgium into a colonial power
129 (Stengers 1977). The widespread perception that the Congo, Indonesia and
130 Portuguese African colonies of Mozambique and Angola were indispensable to
131 the vitality of the metropolitan economy go a long way in explaining why the
132 'smaller' countries undertook more desperate attempts to 'protect' metropolitan
133 economic interests in times of decolonization. The independence wars in Portuguese
134 Africa in the 1970s speak to themselves. The Belgians openly supported the
135 secession of Katanga in the 1960s to safeguard their stakes in the copper industry
136 (Brion and Moreau 2006, 310–318). And after 4 years of bloodshed (1945–1949)
137 and the forced recognition of Indonesian independence in 1949, Dutch diplomats
138 did everything to safeguard Dutch company assets, although they eventually could
139 not prevent the nationalization scheme pursued by the Sukarno regime from
140 December 1957 to 1960.[1]

141   Dutch memories to the high returns of the cultivation system during the mid-19th
142 century, in combination with the business profits generated during the 1920s, fuelled
143 the idea that Indonesia was vital to the development of the metropolitan economy.[2]
144 Vandenbosch summarized this perception in 1938, stating that "*During long
145 periods of Dutch history golden streams of profit did flow from the East Indies to the
146 Netherlands*" (1938, 329). Crena de Iongh (1938, 111) estimated that 68 % of all
147 returns on Dutch overseas investment came from the Dutch empire. The idea of
148 'golden streams' were further underpinned by widely quoted statistical estimates of
149 Derksen and Tinbergen (1980 [1945], 225–240), suggesting that the Netherlands
150 Indies contributed an impressive 13.7 % to Dutch national income in the year 1938.
151 Due to Tinbergen's prestige as a Nobel-laureate this figure was accepted as a
152 'stylised fact' of the colonial relationship by Dutch policy-makers, despite revisions
153 of their estimates for the post-war period.[3]

154   Gonggrijp (1931) discussed the division of labour between the metropole and the
155 colony arguing that the Dutch managed to develop all kinds of industries, such as

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1FL01 [1] In this period virtually all Dutch assets were nationalized with the exception of Shell and Unilever as
1FL02 they were of mixed Anglo-Dutch ownership (Sluyterman 2004, 5).

2FL01 [2] The profits of the cultivation system inspired the title of a publication by Sandberg (1914) "*Indië
2FL02 verloren, rampspoed geboren*" (the loss of the East Indies will give birth to disaster). This expression is
2FL03 still in vogue. See Glissenaar (2003).

3FL01 [3] See for an example of repeated reference to Tinbergen and Derksen's study Nobel and Fennema (1996,
3FL02 15). See for a critical discussion of Derksen and Tinbergen the work of Gorter (1964) or Baudet and
3FL03 Wijers (1976).

the oil industry, thanks to their colonial possessions. The contribution of the Netherlands Indies to the Dutch dollar surplus during the interwar years, thanks to the large Indonesian rubber exports to the US, was also considered to be of great importance (Booth 1996, 402; Baudet 1980 [1975], 243–244).[4] Julius Boeke (1940a, b) characterised Dutch colonial policies in terms of a 'drain' that systematically depleted Indonesian resources and impoverished the indigenous population. According to Maddison (1990, 367; see also Maddison 1989) this drain became manifest in a vast export surplus of 12.4 % of GDP in the period 1913–1938, which was much higher than in any other Asian country.

Even though all these figures may have captured part of a historical economic reality, the forecasts all proved wrong. The Dutch economy did not suffer nearly as much as contemporary observers had expected, neither after 1949, nor after 1957 (Baudet and Fennema 1983). By the late 1940s, the Dutch economy stood at the verge of entering a 'golden age' of economic growth, during which the loss of colonial assets after 1957 was easily overcome.

This puzzle has continued to invite debate on the magnitude of the colonial drain and its wider implications (Kuitenbrouwer 1991). van der Eng (1998a, b) discussed the Hobson-Lenin thesis of colonial exploitation arguing that, in a broader comparative perspective, the returns to Dutch FDI in Indonesia were not terribly high compared to the returns on investment in Dutch domestic sectors or compared to other foreign investments. According to van der Eng, the evidence for excessive rent extraction in the late colonial era is weak. Alec Gordon (2010) has argued that previous studies were all wrong to focus exclusively on trade data, and proposed the use of much more detailed balance of payments data to estimate the colonial surplus, which he found to be large by all standards, some 24 billion guilders over the entire period of 1878–1939, equivalent to ca. 156 billion US $ in 2010 constant values (Gordon 2010, 425 and 440).

3 Colonial FDI: policies and practices

Colonial FDI may be regarded as a special type of FDI because the degree of colonial control over institutional arrangements and factor markets may raise the profit potential of foreign investment. One of the motives for metropolitan investors to build up positions in the colonial economy was the implicit assumption that they could obtain higher rates of returns than elsewhere. This, in turn, would also explain part of the economic and political rationale of colonization: why would one bear the costs of controlling overseas territories if it would not enhance opportunities of rent creation and rent extraction? Although some scholars have argued that colonization made little difference for the profitability of investment (Fieldhouse 1961;

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[4] The Dutch also strongly felt that their colonial rule was exceptional: "*Contemporary Dutch reaction to other nations' imperialism was often one of disgust and moral condemnation. What the French did in Indochina, let alone the British in South Africa, was something fundamentally different from the reluctant assumption by the Dutch of their responsibilities towards the indigenous peoples of the Indonesian archipelago.*" (Lindblad 1989, 2). The Belgians thought the same about their rule in the Congo (Etambala 2008).

193 Wesseling 1988, 94), this position seems hard to sustain for the case of the
194 Netherlands Indies.
195   During the late 19th and early 20th centuries the general disappointment of Dutch
196 investors with the domestic economy, which was a late and weak industrializing
197 economy by Western European standards, stimulated the search for higher returns
198 all over the world. Dutch investors went heavily into American railways and the
199 mining and plantation sectors of the Netherlands Indies. These investments were
200 made possible by the Agrarian Law of 1870, which marked an important turning-
201 point in colonial policies regarding foreign private investment (Allen and
202 Donnithorne 1962 [1954], 68). The law stipulated that all virgin and communally
203 tended land belonged to the state and could be *privately leased* for a period of
204 75 years (Weijers 1941, 289, Lindblad 1998). In the following decades tropical
205 agricultural commodities such as coffee, tea, sugar, tobacco and, later, palm oil and
206 rubber, became the nexus of both domestic and foreign investment (Forbin 1943). In
207 1938, the Netherlands Indies supplied about one-third of the world market of rubber,
208 and about one quarter of the world market in palm oil (Boeke 1940a, b I, 188).
209 However, until the 1930s no serious efforts were undertaken to develop the
210 industrial sector (Gordon 1998; Lindblad 2013), while the export sector was
211 increasingly controlled by trusts instead of individual companies since the turn of
212 the century (Allen and Donnithorne 1962 [1954], 31).[5]
213   Rising demand from industrializing countries in the North Atlantic, together with
214 the rapid decline in ocean freight rates deepened Indonesia's export specialization.
215 The emerging motor car industry created a vast demand for Indonesian rubber and
216 oil. Together with Malaysia (Andaya and Andaya 1982), the Netherlands Indies
217 acquired the main share of world exports of rubber in the 1920s, taking over the
218 early market leaders Brazil and the Belgian Congo, who had relied largely on wild
219 rubber collection (Forbin 1943, 56–69 and 93–106; Purwanto 1996). The dramatic
220 shift in the global location of rubber production corresponded with the rise of
221 plantation-based systems in Southeast Asia, where rubber-trees were planted by
222 large European and Chinese estate-owners as well as by indigenous smallholders
223 taking advantage of highly suitable soils, a substantial labour reservoir, and large
224 reservoirs of Dutch and foreign capital looking for profitable overseas investments.
225   The total stock of FDI has been estimated at 750 million guilders in 1900, 1, 5
226 billion in 1914 and 4 billion guilders in 1930 (Lindblad 1991, 183–208; Callis 1942,
227 28–41). Weijers (1941, 306) has estimated that by 1940, Dutch colonial investments
228 amounted to 5 billion guilders, which constituted ca. 20 % of the total Dutch capital
229 stock, one of the highest percentages in the world. According to Weijers, 2 billion
230 guilders were invested in tropical agriculture, with ca. 700 million guilders in the
231 rubber sector and another 150 million in the palm oil sector (1941, 301 and 317–18).
232 American, British, French and Belgian companies also made considerable
233 investments, up to 1 billion guilders according to Gonggrijp (1957, 167). The
234 Netherlands Indies were also important for the Japanese war effort in the 1940s (De
235 Haas 1938; De Jong 1984, 449–511). During the Japanese occupation (1942–1945)

5FL01 [5] In 1929, 75.1 % of exports still consisted of tropical agricultural commodities. In 1938 this had
5FL02 declined to 64.7 % (Boeke 1940a II, 1).

236 the acreage of tropical cash-crops was diminished in favour of products for local
237 consumption and army food supplies. The aftermath of the war and the consequent
238 war of independence (1945–1949) led to massive damage of Dutch possessions as
239 well as postponed re-investments. These losses were partly compensated in the
240 1950s, especially due to the commodity price boom caused by the Korean War (van
241 der Eng 2010), but the revival was short-lived. As we will see below, rates of return
242 to FDI in the 1950s were negligible compared to the 1920s.
243   There are at least two channels of 'colonial control' that supported Dutch and
244 foreign investment in Indonesian plantation agriculture. Cheap access to land has
245 already been noted, but cheap access to labour was arguably the most important
246 factor. The large-scale re-location of Belgian plantation companies from the Belgian
247 Congo to the Netherlands Indies in the 1910s and 1920s was not because of a lack of
248 land, but because the recruitment of labour in the Congo proved much harder than in
249 Indonesia.[6] After the abolition of the cultivation system, mandatory labour services
250 remained in place, being mediated by more informal practices of recruitment via
251 village chiefs (Breman 1983, 23–25; Houben and Seibert 2013, 181). Meanwhile,
252 the population of Java was growing rapidly from c. 19 million in 1880, to 28 million
253 in 1900 and 61 million in 1930.
254   In the lowly populated outer islands of the Indonesian archipelago the Dutch
255 government encouraged the immigration of coolie labour from China and India,
256 which they controlled by the so-called 'penal sanction'. This law gave employers
257 legal backing to punish contract breach by indentured workers (Thee 2013). Child
258 labour was widely applied and labour unions were prohibited. Social security
259 provisions were absent and labourers could be sent back to their villages in slack
260 periods (Boeke 1940a, b I, 138–148). When labour policies were relaxed in the
261 1930s, the proletariat was sufficiently large to introduce major wage cuts to renege
262 the effects of the economic depression. The Dutch colonial government also
263 expanded its use of labour corvée services. In the 1920s about 2–3 million workers
264 were obliged to work for the state, for an average of ca. 18–24 days. It is unsure
265 how much of this labour was re-allocated to private companies, but it is hard to
266 believe that it did not occur at all. The International Labour Organization made a
267 serious investigation of the situation of labour corvée in the Netherlands Indies as
268 part of a larger program to ban not the labour services as such, but especially the use
269 of this tax instrument for private purposes (ILO 1930: 237–39).[7]
270   Investors in the Belgian Congo could never hope to engage so many people for
271 rubber and palm-oil cultivation, no matter how much coercion they would apply.
272 The officially privileged sectors such as cotton and (copper) mining all competed for
273 the same scarce factor. Clarence-Smith (2013) has argued, in addition, that Dutch
274 policies with regard to smallholder production of rubber and other cash-crops were
275 far more relaxed than in the Congo, which contributed enormously to the expansion
276 of productive capacity. The differences in policy with respect to smallholder

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6FL01 [6] Indonesian soils were highly suitable for tropical cash-crops (volcanic soils with abundant rainfall and
6FL02 favorable temperatures), but according to Clarence-Smith growing conditions in the Belgian Congo were
6FL03 not unfavorable either (2013: 194–196). In his comparison of the province of Para in Brazil with
6FL04 Malaysia, Forbin (1943: 100) does note an ecological advantage for the latter country.

7FL01 [7] We thank Marlous van Waijenburg for pointing us to this source.

277 cultivation can only be understood in the context of different competitive pressures
278 for scarce labour resources. Colonial investors benefitted from the rise of the
279 smallholder sector by offering plantation companies extra volumes for trade
280 margins.
281 As we will see below, European investors in plantation agriculture in the
282 Netherlands Indies indeed obtained a decent profit. To be sure, part of this was
283 facilitated by the interventions of the Dutch colonial state in the markets for land
284 and labour. However, it would be too easy to conclude that this all stemmed from
285 colonial coercion. The rates of return to colonial FDI may also have signalled a
286 substantially higher risk-premium for two reasons that we will elaborate further
287 below: the volatile nature of primary commodity markets and the loss of
288 investments due to the long-term instability of the colonial project. While the risk
289 of independence revolts may not have guided investor's decisions in the 1920s, it is
290 clear that investors stood at a large distance, and that information asymmetries
291 between the firms operating in Indonesia and the suppliers of capital, were high. The
292 risk of instant capital evaporation turned into reality in the 1940s and 1950s.

4 Returns to FDI in the Netherlands Indies: methods and estimates

294 The data and methods that have been used in previous estimates of returns to FDI in
295 the Netherlands Indies after 1900 all suffer from major flaws. A first category of
296 studies has computed the ratio of total annual dividend payments to the total stock
297 of FDI. The most famous example is the study by Derksen and Tinbergen (1980
298 [1945], 226). For the year 1938, which they hold to be a 'normal' year, they
299 estimated a total amount of dividend and interest payments of 155 million guilders,
300 on a Dutch FDI stock of 3.975 billion, translating into a return on investment of
301 3.9 % (see also Baudet 1980 [1975], 252). van der Zwaag (1991, 79) has offered
302 additional estimates for 1900–1912 (6.5 %); for 1922–1929 (7 %) and for 1930
303 (3.2 %) showing that the Derksen-Tinbergen figure was a lower-bound figure, but
304 he does not explain how he obtained his estimates. Haccoû (1961 [1984], 263)
305 reports an annual average of 6.7 % for the period 1924–1939. Weijers (1941,
306 305–306) reports a guesstimate of 6–7 % without defining the period.
307 Apart from a lack of transparency on the data and estimation methods, the idea of
308 taking dividends over total FDI itself is highly problematic, because estimates of
309 total FDI stock are flawed. Whereas dividend and interest payments constitute an
310 annual flow which have been recorded in the annual balance of payments reports,
311 the measurement of FDI stock requires an estimation methodology that takes
312 accumulation and depreciation over time into account. van der Eng (1998a, 14–24)
313 has pointed out that the neglect of profits being ploughed back into FDI stock has
314 led to seriously underestimated denominators. He suggests that the observed inflow
315 of private capital was only about one-third of the total replacement value of
316 Indonesian FDI. Taking re-invested profits into account, van der Eng has re-
317 estimated the ratios of dividend income to total FDI as well as the ratio of remitted
318 dividends, profits and interest payments to total FDI. He reports for the dividend/
319 FDI ratio 6.6 % (1922), 2.8 % (1930), 6.8 % (1937) and for the remitted income/

320 FDI ratio 6.9 % (1922), 2.7 % (1930), 5.6 % (1937), 2.8 % (1939). Based on these
321 estimates he concludes that "*the returns to the actual amounts of foreign capital*
322 *invested in Indonesia were not extraordinarily high*" (van der Eng 1998a, 23). van
323 der Eng's study certainly is an improvement, but only for a few benchmark years.
324   A second category of studies takes the ratio of dividends over the *initial nominal*
325 *stock value* of companies as reported in several business and trade registers. The
326 basic intuition is to compare the actual amount of dividends with the initial capital
327 value of the company in order to calculate the rate of return for investors. Bosch
328 used the dividends reported in the *Van Oss Effectenboek* for 26 companies for
329 1870–1900 and 40 companies for 1900–1940. Bosch (1948, 79–81, 605 and
330 681–684) reports an arithmetic average of dividend-capital value ratios of 13.55 %
331 for the entire period of 1900–1938 and breaks this down into sub-periods:
332 1900–1909 (11.46 %), 1910–1919 (18.35 %), 1920–1929 (20.05 %) and
333 1930–1938 (4.08 %).
334   However, there are several major flaws in this procedure. Since stock prices tend
335 to be volatile, a single price quotation is unlikely to reflect the actual value of a
336 company very well. Moreover, whenever companies re-invest profits instead of
337 paying dividend, the increased value of the company will be absorbed in the stock
338 price. Hence, a proper estimate of returns to investment over a given period of time
339 should always include capital gains ánd capital losses. To justify the assumption that
340 stock prices reflect the 'real' value of FDI, one has to work with a moving average
341 share price based on a time-series of price quotations, instead of a single initial price
342 observation. Moreover, by calculating annual dividend over the initial *nominal*
343 stock values, Bosch' estimates fail to take the effects of inflation into account. One
344 could argue that in the period up to 1914, modest inflation rates may not have driven
345 a large wedge between initial stock prices and real-time deflated prices, but for the
346 interwar era it will give highly overestimated rates of return. Bosch (1948, 97) was
347 well aware of these shortcomings, including the fact that he applied no weighting
348 scheme for companies, and invited scholars to make more precise calculations.
349   A third category of studies takes the ratio of dividends over some type of
350 temporal average of stock values. The underlying idea is that stock prices absorb
351 relevant market information and hence reflect the *actual value* of invested capital,
352 that is, the present value of all expected future cash flows, with a greater degree of
353 accuracy than estimates of total FDI stock.[8] The estimates offered in the report of
354 the Keyser & Zonen Bank (1937), a source that Gordon (2010) uses for his
355 calculations of total colonial surplus—but fails to discuss in detail, are based on a
356 selection of the 60 best performing stocks at the Amsterdam stock exchange, which
357 is understandable for a banker who wants to sell stocks, but introduces selection bias
358 for historians interested in average rates of return. Keyser & Zonen have split their
359 sample into various sectors of the colonial economy as shown in Table 1.

8FL01   [8] There is a huge literature on how information translates into prices. One can distinguish three versions
8FL02 of the so-called "efficient market hypothesis": weak, semi-strong and strong. The first ("weak") states
8FL03 that all past publicly available information is reflected in prices, the second ("semi-strong") asserts
8FL04 moreover that prices immediately react to any new public available information, and the third version
8FL05 ("strong") states that prices even respond to hidden information (Brocquet et al. 1997, 245).

Table 1 Returns on investment by industry calculated by Keyser & Zonen

Sector	"Real" returns			"Nominal" returns
	1919–1929	1930–1936	1919–1936	1906–1936
Tin	12.62	2.58	8.71	21
Tobacco (Sumatra)	12.55	2.1	8.48	30.5
Sugar	11.76	4.02	8.73	28.8
Oil	11.27	6.07	9.23	21.9
Other tropical products	10.77	5.01	8.53	17
Tea	10.03	4.93	8.04	17.8
Tobacco (Java)	8.48	3.04	6.36	18.1
Rubber	8.37	2.35	6.03	9.8

Source: Keyser & Zonen (1937, 8). See also the references to this source by Bosch (1948, 605) and Gordon (2010, 438)

"Nominal" in Keyser & Zonen terminology means dividends paid as a ratio of the initial nominal value of the stock. "Real"refers to the average dividend income as a ratio of the average share prices over the indicated period (1937, 6)

The real rates of return reported by Keyser & Zonen are based on the arithmetic averages of dividend payments divided by the arithmetic averages of the highest and the lowest stock price quotation in the selected periods. This gives a more reliable result than taking initial nominal share values, but it remains a fairly weak proxy since the peaks and troughs caused by serious market shocks, are unlikely to reflect the average price trend. The more fundamental problem, however, is the exclusion of capital gains and losses. The estimates of Keyser & Zonen, and hence the figures reported by Gordon (2010), are seriously flawed because the applied method does not allow for capital losses. Consider the following simple example: suppose we compute the arithmetic average of stock X with a bottom price of 200 guilders at t_0 and a peak price of 400 guilders at t_1, whereas stock Y peaks at 400 at t_0 and ends with 200 at t_1. Both stocks paid a dividend of 30 guilders. In this case the estimated rate of return will be the same for both stocks, namely 10 %. However, in reality stock X yields a return of 10 % plus a capital gain of 100 %, while stock Y yields a return of 10 % and a capital loss of 50 %! Indeed, with this method one can never incur *a negative rate of return* (see Table 1). Moreover, the "real" returns presented by Keyser & Zonen are not "real" in the usual economic sense. They have not been adjusted for inflation, a fact entirely overlooked by Gordon (2010).

5 New data, new method, new research agenda

5.1 Data

Thanks to years of intensive data entry and elaboration efforts starting in 1999, the *Studiecentrum voor Onderneming en Beurs* (SCOB) of Antwerp University, has constructed a database of official monthly price lists of the Brussels Stock Exchange (BSE hereafter) going back to 1832. The SCOB database contains hand collected

384 end-of-month prices, numbers of shares and bonds, dividends and interest rates as
385 well as ex-dividend day and all information on capital operations (stock splits,
386 reverse splits etc.). All the data were obtained from the official quotation lists and
387 checked in secondary sources, primarily the so-called *Recueil Financier*.[9] This
388 dataset is unique in terms of its coverage (all traded stocks), its detail (monthly
389 prices) and its accuracy (cross-checking with secondary sources). In fact, digitized
390 official price lists of stock exchanges, including, unfortunately, the Amsterdam
391 stock exchange (AEX), are virtually non-existent.

392   From the SCOB database we have derived 17 international companies that had
393 concentrated their investments primarily or exclusively in the production of tropical
394 agricultural commodities in the Netherlands Indies (see "Appendix" for the
395 companies included). Brussels was a major centre for international stock trading in
396 the late 19th and early 20th century, mediating an impressive amount of FDI in all
397 corners of the world, from China to Argentina and from Brazil to Egypt. Stocks of
398 foreign companies based in the Netherlands Indies became listed at the BSE from
399 1913 onwards. The *Soengei Lipoet Cultuur Maatschappij* was the first, but in due
400 time several others were listed.

401   Although the 17 companies in our sample vary in size and in type of plantation
402 production and commercial activity, we cannot take full 'representativeness' for
403 granted. The sample is likely to be sufficiently large and diverse to offer a *proxy* of
404 the foreign business performance in Indonesian tropical agriculture, but the sample
405 is small compared to the 138 companies listed at the Amsterdam stock exchange in
406 1938, and they are just a fraction of the ca. 2850 companies that were active in the
407 Netherlands Indies in 1930 (Lindblad 1993, 703). Our sample includes companies
408 that invested in tropical agricultural commodities such as rubber, palm oil, coffee,
409 cocoa and tea. The majority of companies had a portfolio dominated by palm oil and
410 even more so by rubber. In a way this is good news, because these two crops were
411 by far the two most important products of the plantation sector. We have excluded
412 FDI in tin (e.g. Billiton) and oil (Royal Dutch) because these companies were not
413 listed at the BSE (Royal Dutch only from 1928 onwards) and operated on a global
414 scale. A considerable part of the companies in our sample were linked to a few
415 Belgian-French investment groups, most notably Bunge and Hallet/Rivaud,[10] who
416 also invested part of their capital in plantation agriculture in the Belgian Congo, but
417 via different subsidiaries.[11]

418   Due to their domestic reputation in Belgium these firms were able to tap into the
419 Belgian capital market. They had direct links with the Belgian royal family and were
420 regarded as first class investors, with great 'expertise' in colonial enterprise. For
421 example, Adrien Hallet [1867–1925] was an agronomical engineer of the University
422 of Gembloux (Belgium), who realized numerous investments in the Netherlands
423 Indies, the Belgian Congo, Malaysia and French Indochina. His knowledge of

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tropical products made him a much demanded person on many boards of directors. He also participated in the establishment of a colonial bank in 1919 (Banque des Colonies). When he suddenly died in 1925, his son, Robert Hallet [1900–1947] took over. Edouard Bunge [1851–1927] was one of the directors of Abir and Anversoise, two rubber companies which were both founded in 1892, and exploited the wild rubber royal domains of Leopold II. Bunge was rooted in the Antwerp business community and also diversified his activities to many other countries such as Argentina and Malaysia. At present, Bunge is one of the biggest agro-business companies in the world quoted at the New York stock exchange. If these stock-quoted companies have been more efficient in setting up colonial enterprises and/or managing complex investment portfolios, there may be reason to believe that our sample offers an upper-bound estimate of the rate of return to colonial FDI.

We can also compare our sample to the colonial companies listed at the AEX, by using the lists provided by van der Zwaag (1991, 304–310). This shows that 85.5 % of the companies was engaged in tropical agriculture, 7.1 % in trade and 4.6 % in oil and other types of mining. Unfortunately, van der Zwaag's lists do not allow us to sub-divide tropical agriculture, since many companies entered under the general name of "cultuurmaatschappij". Using only the companies that had a clearly specified name, suggests that Dutch firms were active in a wider range of products, including rubber, coffee, forestry, sugar, tea, kina, rice, tobacco and palm oil. That said, rubber and palm oil were by far the biggest cash-crops in Indonesian exports and have arguably driven profits of Dutch colonial companies to a very large extent, as they did with the profits of the companies in our sample.

Since the BSE was closed during the German occupation of Belgium in 1914–1918, complete and consistent price lists for our sample are only available from 1919 onwards. This motivates the starting year of our analysis. During the German occupation of Belgium in the Second World War, Netherlands Indies stocks were not listed from the 10th of May 1940 to the end of August 1942. Thereafter only part of the sample was listed again and we use this reduced sample to extend our estimates into the war years and the post-colonial era up to 1958, but for consistency purposes we focus our interpretation on the period 1919–1938.[12]

5.2 Method

The advantage of using consistent series of monthly price observations is that it allows us to compute *real* rates of return to foreign investment in tropical agriculture in the Netherlands Indies with a much greater degree of precision than previous studies have done. Following the Dimson–Marsh–Staunton (DMS) method, which is the current standard for international comparisons of investment returns (Caporin et al. 2013, 1–26), we calculated the *geometric annual average* rate of return on colonial company stocks. We deflated these estimates using the official

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[12] On 31/8/1942 the following stocks were listed again: Huileries de Sumatra (action de capital), Huileries de Sumatra (part de fondateur), Plantations de Johore (action de capital), Plantations de Johore (part de fondateur), Nord de Sumatra (action de capital), Nord de Sumatra (part de fondateur). Others (like Société des Plantations de Telok-Dalam) would be listed only in 1945 or even in 1947 again (like Soengei Lipoet Cultuur Maatschappij).

463 Belgian CPI-index of the Ministry of Economics to obtain *real* rates of return. The
464 core assumption is that share prices absorb *all relevant market information*
465 *available*, including profits set aside for re-investment (i.e. capital gains).
466   Of course, in a world with imperfect market information, stock prices will never
467 reflect the real value of invested capital at any particular moment in time, but by
468 using monthly data of capital gains and dividend yields over a 20-year time period
469 we ensure the inclusion of sufficient points of comparison to make reliable
470 calculations of investment performances, evening out short-run market volatility.
471 Although we report figures for the whole period of 1919–1938, we also show shorter
472 sub-periods to indicate how sensitive results can be to yearly fluctuations (another
473 factor that has burdened previous studies). For the sake of comparison we will
474 present geometric and arithmetic average returns, but given the volatility of the
475 price data we use the geometric mean (GM) for our historical interpretation.
476   We calculated Laspeyres' market-capitalisation weighted price and return indices
477 by linking monthly returns in a chain index. This index reflects the value of an
478 investment of BEF 100 in all stocks at the beginning of the indicated period and is
479 adjusted on a monthly basis through reinvestment in all stocks available during the
480 next period. The total return index at the end of the period reflects the end value of
481 an investment made in stocks. As dividends were partly paid in Dutch guilders we
482 converted dividends into BEF (as stock prices were quoted in BEF only), using the
483 exchange rates published in the official lists. Based upon these indices, periodic
484 rates of return can be calculated for any desired period. In mathematical terms the
485 indices are constructed as follows:

$$I_t = I_{t-1} \cdot \left(1 + \sum_{i=1}^{L_{t-1}} w_{it-1} r_{it} \right)$$

487 where I_t denotes the value of the index at the end of period t where w_{it-1} is the
488 weight attached to stock i, L_{t-1} the number of stocks at the end of period (month)
489 $t - 1$, and r_{it} the return of stock i, including paid dividends (if there were any). We
490 set I equal to 100 at the beginning of each period. Our weights refer to relative
491 market capitalisations:

$$w_{jt-1} = \frac{P_{jt-1} N_{jt-1}}{\sum_{j=1}^{L_{t-1}} P_{jt-1} N_{jt-1}}$$

493 where P_{jt-1} is the price of stock j at $t - 1$ and N_{jt-1} is the number of stocks for stock
494 j at $t - 1$.
495   The DMS method includes some other widely accepted principles in finance.
496 First, total returns are calculated under the assumption that investors reinvest
497 dividends at ex-dividend day. Second, all necessary adjustments for capital
498 operations are made (stock splits, bonus shares, reverse splits, attribution and
499 inscription rights). Third, we include common stocks only, excluding 'special' types
500 of stocks granting exclusive voting rights and dividend privileges to an elite group
501 of shareholders. We get back to this latter point in Sect. 7.
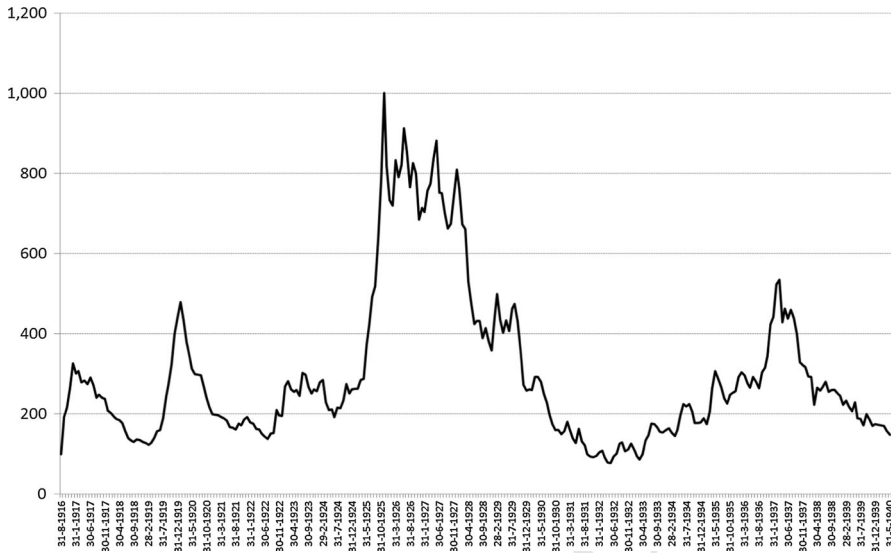
6 Stock price indices, 1916–1940

We start by showing the price indices of our sample in Figs. 1 and 2 in respectively current (nominal) and constant (real) index values (31/08/1916 = 100). Figure 3 compares the real price index of the Netherlands Indies (Fig. 2) with the all share stock price index of the BSE (31/12/1918 = 100), which serves as a proxy of price trends on the major European stock markets.

Figures 1 and 2 show the enormous gap between the nominal stock price index and the real (inflation-adjusted) stock price index. The gap rose to a factor 3.5 within a decade after 1916 and when considering the full period 1916–1940 nominal capital gains went up from 100 to 668, while real capital gains rose to 147. The real price index presented in Fig. 2 clearly reflects the upturn of the world economy during the 1920s, followed by the worldwide collapse of stock markets during the late 1920s, the period of depression in the early 1930s and the subsequent recovery of world markets. Following on this point, it should be noted that the real stock price index deviated from the European trend (as proxied by the BSE index) in a few important respects. Figure 3 shows that the price index of colonial companies was more volatile, with higher peaks and deeper troughs. The larger degree of diversification in the BSE all shares index has a dampening effect on price shocks. But the higher volatility also reflects the more volatile world market conditions for agricultural commodities, and tropical cash-crops in particular. The stock prices of the colonial companies started to rise earlier and more spectacularly than the BSE index in the 1920s, but underwent a major correction in 1927, long before the collapse associated with the international stock market crash of 1929. The recovery
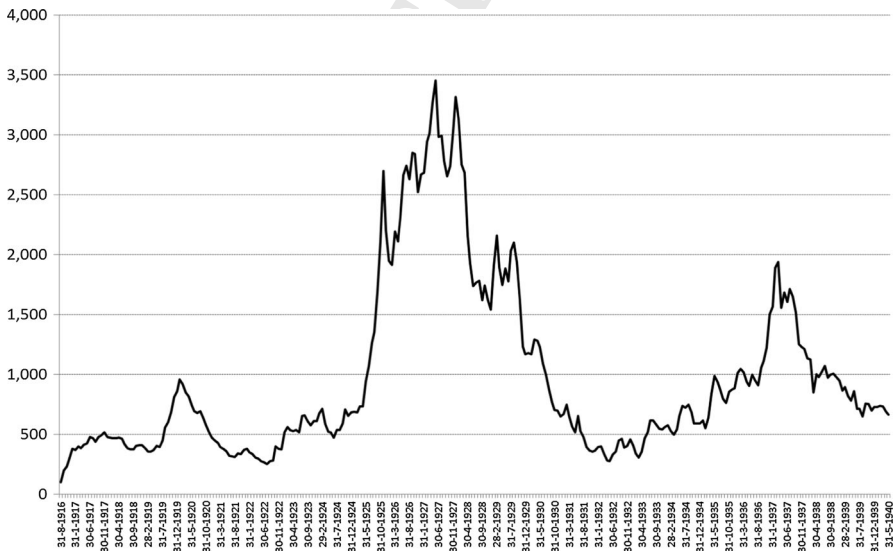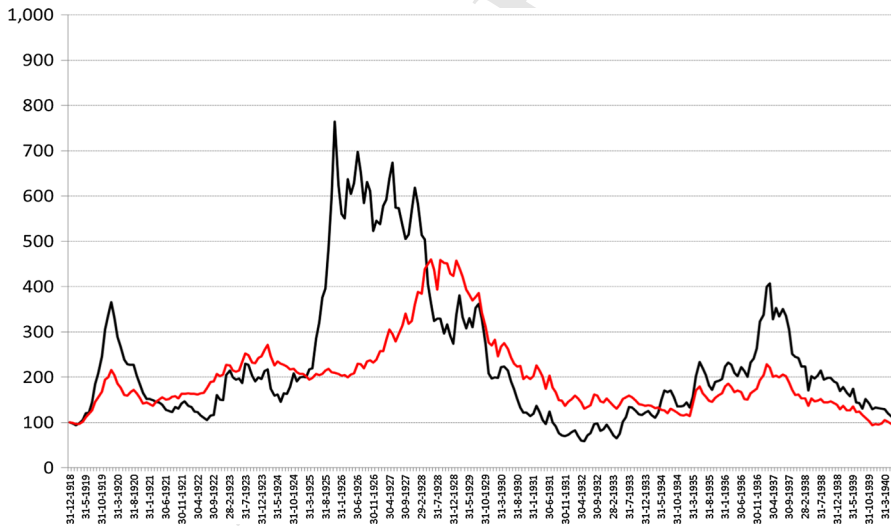

Fig. 1 Nominal price index of BSE quoted companies active in the Netherlands Indies, August 1916–May 1940 (1916 = 100). *Source*: Cours authentique de Bruxelles, monthly prices adjusted for capital operations

Fig. 2 Real price index of BSE quoted companies active in the Netherlands Indies, August 1916–May 1940 (1916 = 100). *Source*: Cours authentique de Bruxelles, monthly prices adjusted for capital operations

Fig. 3 Real stock price indices of BSE quoted companies active in the Netherlands Indies and the all share BSE index, December 1918–May 1940 (1918 = 100). *Source*: Cours authentique de Bruxelles, monthly prices adjusted for capital operations

525 in the 1930s was again stronger than the BSE index, reflecting a more rapid
526 recovery of investor's confidence in the Indonesian plantation sector, than the West
527 European economy in general.

528   A comparison on Figs. 2 and 3 reveals that capital gains were considerably lower
529 in the period of 1919–1939, than in the period 1916–1939. Most of the spectacular
530 rise in the mid-1920s and mid-1930s had been evaporated in the late 1930s. The
531 monthly average of 1919 was 225, which was already double the value of August
532 1916. In May 1940 the index was below this value, at 147. This underlines how
533 sensitive estimates are to the selection of start and end dates. During the First World
534 War large inventories of commodities had been built up in the Netherlands Indies,
535 which could now be sold at high world market prices (Bosch 1948, 290). Favourable
536 investors' prospects led to at least 170 new companies being founded in 1920
537 (Lindblad 1993, 704). Sugar, for example, sold at 5.25 fl/pikol[13] in July 1918, but
538 this price peaked at 66 fl/pikol in May 1920; Robusta coffee rose from 16.12 fl/
539 pikol (July 1918) to 76.25 fl/pikol (November 1919) (Gonggrijp 1957, 159).
540 Consequently, the nominal stock price index starting at 100 in August 1916 rose to a
541 level of 959 in January 1920. The price explosion for tropical agricultural
542 commodities did not last long, however. The subsequent depression of 1920–1921
543 drove prices down, which compounded the extremely volatile nature of interna-
544 tional rubber prices in the immediate post-war years.
545   As rubber trees have to be planted years before they reach maturity, the risk of
546 serious over- or under-production in this sector is inherently large. Prices for rubber
547 went down from about 27.5 pence per pound in 1918 to 10.5 pence in 1921,
548 reaching a low of 6.75 pence on the 30th of August 1922. This price collapse raised
549 the call for the implementation of production and export restriction schemes
550 (Hexner 1946, 280–293). As the Dutch refused to comply with the Stephenson
551 restriction scheme initiated by the British in 1922, the Netherlands Indies were in a
552 good position to 'free ride' and raise production. Indonesian exports rose from
553 103,000 t in 1922 to 228,000 t in 1928 (Allen and Donnithorne (1962) [1954], 123).
554   However, the rising rubber prices also provoked serious frictions with the main
555 consumer, US industries, who severely contested the restriction scheme (Forbin
556 1943, 155; Brandes 1962). As a result, American companies scaled up their
557 investments in rubber plantations during the 1920s, for instance in Brazil (by Ford),
558 in Liberia (Firestone), in the Philippines (Goodyear Tire and Rubber Company) and
559 also in the Netherlands Indies (US Tyre Company). The expansion in rubber
560 production capacity resulted in huge oversupplies when the market for rubber
561 weakened in the late 1920s. In 1928 when the Stephenson plan was ended, the prices
562 were already in decline, but of an average price of 10¼ pence in 1929 barely 2¼
563 pence was left in 1932 (Forbin 1943, 88).
564   During the 1930s all tropical agricultural commodities were hit extremely hard. It
565 forced the Dutch government to commit to the International Rubber Regulation
566 Agreement in 1934, regulating about 98 % of world exports in rubber. Collapsing
567 palm oil prices during the Great Depression did not result in international market
568 coordination. Nevertheless, the Netherlands Indies managed to become the main
569 exporter of palm oil to the United States, which is all the more remarkable given the
570 maintenance of the gold standard until 1936, while the US and UK had gone off
571 much earlier (Keesing 1978, 219) (Allen and Donnithorne (1962) [1954], 139–145)

13FL01   [13] 1 Pikol is equivalent to 61.76 kg.

and Japan devaluated the yen even with 60 % (Gonggrijp 1957, 186). Indonesian exports plummeted "*under the leaden load of the golden florin*" (Prince 1996, 66). As balance of payments reports show, the remitted profits on foreign capital were over 275 million guilders in 1925, 190 million guilders in 1930, but dwindled to just 26 million guilders in 1933 (Vandenbosch 1938, 332–333). Dividend payments stopped and company profits were only restored to levels approaching the pre-crisis years in 1938, when they reached 167 million guilders (Tinbergen and Derksen 1980 [1945], 521). Meanwhile, the Dutch government switched to a protectionist policy that restricted the import of cheap Japanese products in the colony, in favor of high-priced Dutch products (Dick 1989). Commodity prices revived in 1936–1937. With the outbreak of the war in Europe the Netherlands Indies benefitted briefly from the high demand for tin, rubber and oil, allowing them to replenish their sterling balances (Allen and Donnithorne 1962 [1954], 37), but the Japanese invasion of 1942 ended the game.

7 Returns to colonial FDI, 1919–1958

Table 2 presents our estimates of the nominal and real rates of return on investment in four decades, i.e. 1919–1928, 1929–1938, 1939–1948 and 1949–1958. The first decade captures the 'roaring' twenties, the second decade captures the great depression and its aftermath. The third decade captures the war years, including the

Table 2 Total returns to investment of BSE quoted companies active in the Netherlands Indies, 1919–1958

	Real			Nominal			Dividend yield
	GM	AM	STDV	GM	AM	STDV	
1919–1928	14.3	41.2	59.0	17.2	36.9	58.3	2.7
1929–1938	−2.8	3.9	40.1	−3.5	2.9	42.2	1.3
1939–1948	−22.6	−16.7	35.2	−11.4	−7.7	27.6	0.6
1949–1958	0.3	4.2	25.9	1.7	5.6	26.3	3.3
1919–1936	8.9	27.4	52.2	9.3	24.0	53.1	1.7
1919–1938	5.4	22.5	51.0	6.3	19.9	51.8	2.0
1919–1939	4.0	20.5	50.4	4.9	18.1	51.0	2.0
1921–1939	1.7	12.7	46.0	4.4	16.3	49.9	2.0
1919–1924	15.5	38.9	54.3	11.0	21.5	51.7	1.9
1919–1925	33.9	65.4	64.2	30.0	52.1	64.1	2.3
1919–1926	30.1	58.1	59.1	29.6	49.0	58.5	2.6
1919–1927	26.7	51.9	56.1	29.7	46.9	55.5	2.9
1919–1928	14.3	41.2	59.0	17.2	36.9	58.3	2.7

Source: own calculations based on SCOB database of BSE monthly stock quotations

GM geometric mean, *AM* arithmetic mean, *STDV* standard deviation. Each period in this table refers to the first trading day of the starting year and the last trading day of the end year. All estimates are based on monthly re-adjusted data, market cap weighted, common stock only

591 Indonesian war of independence ending in 1949. The fourth decade covers the years
592 up to the nationalization of Dutch assets. Table 2 also shows the results for longer
593 and shorter periods in the second and third row blocks.
594 During the first decade of 1919–1928 investors were able to realize an impressive
595 annual rate of return of 14.3 %. This high rate resulted mainly from the capital gains
596 realized from the start of 1922 up to 1927. As already pointed out above, these
597 results are dependent on the exact time period chosen. For 1919–1924 the
598 (geometric) average is 15.5 %, but it increases to an incredible 33.9 % by adding
599 one more year, and from then on it decreases to 30.1 % (1919–1926), 26.7 %
600 (1919–1927) and 14.3 % (1919–1928).
601 The rates of return during the second decade of 1929–1938 were dominated by
602 the world economic depression of the 1930s, which hit the export sector of the
603 Netherlands Indies particularly hard. During the third decade 1939–1948, the results
604 worsened with a negative total return of −22.6 %. These losses were not recovered
605 in the fourth decade of 1949–1958, especially because this period ended with the
606 nationalization of Dutch assets. The rate of return of 0.3 % stood in sharp contrast to
607 the rates of return of Malaysian-based companies, which recovered from the second
608 World War much better.
609 In Fig. 4 we compare the annual real rates of return to the stocks of the
610 companies in our sample (i.e. the BSE sample) with the world market prices for
611 palm-oil and rubber derived from the Sauerbeck series of wholesale prices for the
612 period 1916–1944 (1916 = 100), in order to explore the relationship between the
613 prices for these commodities and the rates of return to FDI in these sectors. What
614 becomes clear is that price trends for rubber were roughly consistent with the index-
615 trend of the BSE sample, but that these can by no means account for the magnitude
616 of the trend in the rates of return, certainly not when one takes into account that we
617 report nominal prices here. This tells us that investors, as one would expect, have
618 mainly responded to trends in output (and exports) and in particular the production
619 expansion of the firms they invested in, rather than directly observed world market
620 price trends. It also reflects the fact that this expansion of production in the 1920s
621 and the overcapacity that it generated in the late 1920s, had a considerable
622 depressing effect on world market prices.
623 Shifting attention to the full interwar period we see again how sensitive the
624 estimated returns are to the timing of start and end dates: for 1919–1939 the total
625 rate of returns stick to about 4.0 %, while for 1919–1938 the return is 5.4 % and for
626 1919–1936 even 8.9 %. These differences stem from the large volatility in stock
627 prices. Stock values experience a "standard" degree of volatility of ca. 17.5 %
628 around a long-term moving average (Dimson et al. 2013, 12), but in our sample we
629 observe a volatility of over 50 % for 1919–1939. This is consistent with the
630 literature on international trade, showing that rural economies with a low degree of
631 diversification tend to cope with the economic and political backlashes of volatility
632 to a much larger extent than industrialized economies (Williamson 2008, 2012).
633 Given the high-risk profile of colonial FDI in Indonesia, the above average rates of
634 return for the interwar era may thus partly be ascribed to a higher risk-premium.
635 Given the high risk profile of these investments, most of the companies in our
636 sample used to follow dividend policies that would amortize their capital as soon as
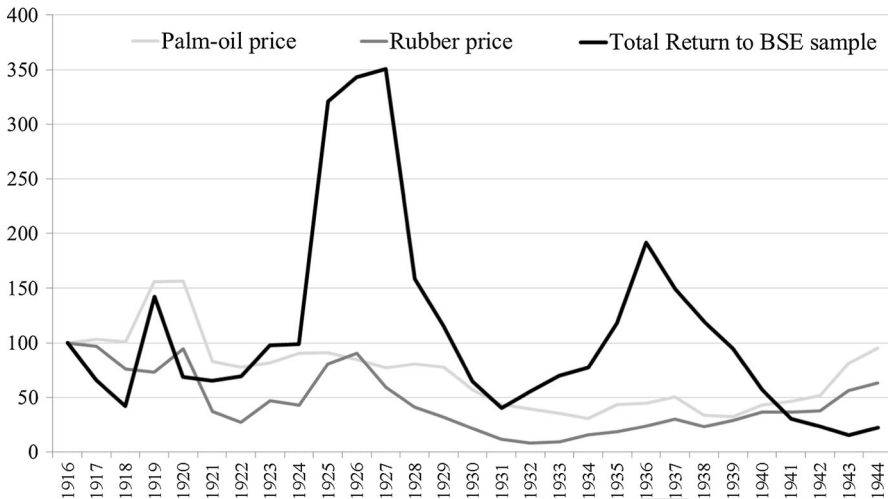
Fig. 4 Annual real stock price indices of BSE quoted companies active in the Netherlands Indies and nominal world market prices for palm-oil and rubber, 1916–1944 (1916 = 100). *Source*: Cours authentique de Bruxelles, annual prices adjusted for capital operations. World market prices for palm-oil from Sauerbeck (1845–1950); rubber prices from US Bureau of the Census (1975) *Historical Statistics of the United States*

637 possible, reserving large shares of profits for re-investment (van der Eng 1998a, 19).
638 If dividends were paid out, which was often the case, they were modest.[14]
639 Dividends around 2 % were also considerably below the international historical
640 average yields of around 4.1 % (Dimson et al. 2013, 31). The rising stock prices in
641 the 1920s were thus largely supported by the dividend policies adopted by these
642 companies.
643   Finally, it is worthwhile to dig a bit deeper into some of the distributional aspects
644 of dividend payments which have not received much attention in the literature. Up
645 to here, we have only considered the rates of return to common stock, but there were
646 also dividends paid to special stocks. The most typical example were the 'founder
647 stocks', or so-called "parts de fondateur".[15] While common stock could be issued
648 without limitation, the issuing of founder stocks was restricted to a maximum. In the
649 official statutes of companies issuing founder stocks a split of profits was provided
650 in case profits would exceed a threshold (usually 4–5 %). A share of the profit
651 would be kept for legal reserve purposes (often 10 %), a share as a bonus to the
652 board of directors (often 10 %), while the remaining share of profits would be
653 distributed equally over a large number of ordinary shareholders and the much
654 smaller number of founder shareholders. Moreover, while ordinary shareholders had
655 to buy stocks, the "parts de fondateur" were mostly issued for free as a
656 compensation for the efforts of the founder or the transfer of assets (e.g.
657 concessions) at an overvalued price. As the "multiple voting right" system that

14FL01 [14] According to Lindblad (1998, 82) only 16 % of all firms paid dividends in 1914; 24 % in 1930 and
14FL02 21 % around 1940.

15FL01 [15] See on "founder capital" also à Campo (1996, 80).

658 prevailed at the time was often reserved to the founders of a company, the owners of
659 founder stocks were also in a position to decide about dividend payments.[16]
660   The *Huileries de Sumatra*, founded in 1911 with headquarters in Brussels, offers
661 an example. Its initial capital of 1.4 million BEF was raised by issuing 14,000
662 ordinary stocks of 100 BEF each.[17] In August 1919 this position had risen to 8
663 million BEF, when two Parisian bankers, Olivier and Maurice de Rivaud, stepped
664 in. In 1923 the stocks became listed at the BSE. Two types of stocks were available
665 at this moment: 80,000 ordinary stocks of 100 BEF and a fixed amount of 17,500
666 "parts de fondateur" (Recueil Financier 1933 II, 760). All stockholders were
667 entitled to the first 6 % of profits, while the remaining profits were distributed as
668 follows: 10 % for the board of directors, 45 % to the ordinary stockholders and
669 45 % to the founder stockholders. This meant that founder stockholders got on
670 average 2.6 times the amount of dividend paid to ordinary shareholders. Table 3
671 shows the net dividends per share, the total dividends and the end-of-year price for
672 stocks of the *Huileries de Sumatra*.
673   The total sum of dividend payments in the period 1923–1939 for the ordinary
674 shares was 12,840,000 million BEF. The total amount paid to the founder
675 stockholders was 7,307,300 million BEF. This meant 63.7 % for 80,000 ordinary
676 stocks and 36.3 % for 17,500 founder stocks. Hence, as Table 4 shows, the market
677 price of founder stocks went up to a staggering 6075 BEF in 1927, whereas the price
678 for the ordinary stock was 670 BEF. Since in most years dividends were above 6 %,
679 bonuses ("tantièmes") were paid to the board of directors of which several members
680 were also the owners of the "parts de fondateur". In 1927 the company made a
681 profit of 16 million BEF (double the equity of 8 million BEF) and the board decided
682 to put 12.7 million BEF into the reserves. From 1929 on the board changed its
683 policy. Out of a sum of profits of 4.9 million BEF, 3.8 million BEF were reserved as
684 "profits to be carried forward" and in 1930 the company, still making a profit of 3.3
685 million BEF made an additional depreciation of 5 million BEF.[18]

686 ## 8 Colonial FDI in international perspective

687 In 2002, DMS published a seminal book *Triumph of the Optimists* in which they
688 compiled data on equity investment and returns to equity for OECD 16 countries
689 over the full 20th century. Since this publication, their dataset has been updated and
690 adjusted on an annual basis. To compare our results for the Netherlands Indies we
691 will use the February 2013 edition of the updated version "*Crédit Suisse Global
692 investment Returns Sourcebook 2013*", which offers returns to equity for the period
693 1900–2012. We have summarized these data in Table 4 and added our estimates for
694 the Netherlands Indies. We made one minor modification with regard to the

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16FL01 [16] The multiple voting right system gave many votes for some stocks, while giving only one vote a stock
16FL02 to others or even no voting rights at all for certain types of stocks (Baums and Wymeersch 1999, Willems
16FL03 2000).

17FL01 [17] To put this into perspective, the 1913 day wage of a miner (one of the best paid category of workers)
17FL02 was c. 5 BEF, which rose to c. 47 BEF in 1938 (Baudhuin 1944, 327).

18FL01 [18] Recueil Financier 1933 II, 462.

Table 3 Distribution of (net) dividends between different types of stocks of the Huileries de Sumatra (all prices in current BEF)

Ex-dividend day	Dividends				Stock prices	
	Per share (net)		Total		On 31/12	
	Common	Founder	Common	Founder	Common	Founder
25-6-1923	8.5	15.5	680,000	271,250	195	502
26-6-1924	10.2	23.3	816,000	408,100	200	551
18-6-1925	12.8	35.0	1,020,000	611,975	425	1596
10-6-1926	13.1	38.4	1,048,000	672,000	400	1425
15-6-1927	16.9	54.2	1,353,600	947,625	670	6075
18-6-1928	15.9	50.9	1,272,000	890,400	333	2010
12-6-1929	16.1	51.5	1,288,000	901,600	265	1410
12-6-1930	9.2	16.8	736,000	294,000	159	900
12-6-1931	0.0	0.0	0	0	87	825
12-6-1932	0.0	0.0	0	0	108	798
12-6-1933	0.0	0.0	0	0	228	865
12-6-1934	0.0	0.0	0	0	244	825
13-6-1935	6.0	0.0	480,000	0	238	995
11-6-1936	9.7	17.7	773,600	309,400	433	1700
9-6-1937	17.2	54.9	1,372,800	961,100	293	1230
17-6-1938	15.0	41.1	1,200,000	719,950	215	680
16-6-1939	10.0	18.3	800,000	319,900	170	458

Source: SCOB database, Bourse de Bruxelles, Cours authentique 1923–1939, Recueil Financier, various issues

business cycle, which was somewhat different for the industrialized countries (like Belgium) as compared to the Netherlands Indies. While keeping the DMS data as published, we stick to the periods of our sample starting 1 year earlier, that is, 1919–1928, 1929–1938 and 1919–1938.

Real rates of return exceeding 8 %, as observed in the Netherlands Indies from 1919 to 1936 are among the highest that investors can hope for over a period of nearly two decades. In fact, rates of 8 % are hardly ever sustainable in the long run. True, the average returns over the 20th century for stocks of US-based companies computed by Dimson et al. (2002) were around 8 %, but this is the only economy that experienced such high returns for such a long period of time; for Europe, DMS find a real rate of return of 4.2 % for the period 1900–2012, and also for the US the 1900–2012 results are considerably lower (6.3 %) as Table 4 reveals (Dimson et al. 2013).

The world average rates of return to equity were about 5 %, and for the world excluding the US about 4.4 %. For Europe the returns were 4.2 %. Following the assumption of DMS that the risk-free rate of return in the 20th century was on average around 3 %, this implies an average risk-premium of equity investments somewhere between 1.2 and 2 percentage points. Considering the whole period of 1919–1938, the total return of our sample (5.4 %) was roughly similar to the world average excluding the US (5.8 %). However, interestingly, compared to the rates of

Table 4 DMS real returns on equity, 1900–2012

	1920–1929	1930–1939	1920–1939	1900–2012
Belgium	7.3	−5.9	0.5	2.5
Netherlands	1.5	2.7	2.1	4.9
France	9.2	−3.7	2.6	3
Germany	0.5	2.2	3.9	3.1
UK	9.3	2.6	5.9	5.2
US	14.4	2	8	6.3
Europe	8.4	0.5	4.4	4.2
World	11.4	2.2	6.7	5
World, excl. US	8.7	2.9	5.8	4.4
	1919–1928	1929–1938	1919–1938	
Netherlands Indies	14.3	−2.8	5.4	

Source: Dimson, Marsh and Staunton (2013); Own calculations for the Netherlands Indies

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All geometric annual average rates of return to (a selection of) stocks traded at major domestic stock exchange. All periods from the 1st day of the start year to the last day of the end year. The different yields of the Netherlands and Germany in the 1920s and 1930s are probably due to the timing of the stock market crash in the closing months of 1929. In Germany and the Netherlands stocks lost more value before the end of the 1920–1929 period and started at lower levels in the 1930–1939 period

714 return in the Netherlands (2.1 %), the profitability of investing in the Netherlands
715 Indies was considerably higher. In fact, during 1919–1928, the total returns of
716 companies operating in the Netherlands Indies were among the highest in the world.
717 The 14.3 % (in real terms) was substantially better than the world average (11.4 %),
718 ranking among the best performing economies of the time such as the US. However,
719 in the subsequent period of 1929–1938, FDI in the Netherlands Indies performed
720 under average. The negative return of −2.8 %, was ca. 5 percentage points lower
721 than the world average (2.2 %), and ca. 3 percentage points lower than the returns in
722 Europe (0.5 %).

9 Conclusion

724 In this paper we have presented new estimates of the return on investment in the
725 Netherlands Indies for the late colonial era (1919–1938). We used a new source of
726 data (monthly price quotations of companies active in the tropical cash-crop sector
727 in the Netherlands Indies listed at the Brussels stock exchange) and adopted the
728 Dimson, March and Staunton method to calculate rates of return to equity (a real
729 geometric annual average of total returns to investment). These returns incorporate
730 dividends as well as capital gains (and losses) and have been adjusted for inflation.
731 We found that returns to FDI in the Netherlands Indies during 1919–1928 were
732 impressive (14.3 %), but that during 1929–1938 the tides turned, with an average annual
733 rate of return of −2.8 %. Compared to the rates of return on investments in the
734 metropole, the returns to colonial FDI were considerably higher, i.e. 2.1 % for the

Netherlands 1920–1939 versus 5.4 % for the Netherlands Indies 1919–1938. The returns to FDI in the Netherlands Indies were subject to a high degree of volatility, which is consistent with the idea that specialization in basic commodities involves higher rates of risk. Moreover, in the years after 1942 investors lost most of what they had.

What do our estimates imply for the debate about the costs and benefits of empire? Obviously, we have made no attempt at all to do a full-fledged cost-benefit analysis. Our research has highlighted the prospects of profitability of investing in tropical agriculture in the Netherlands Indies. This question invites three conclusions. First, compared to the average returns to equity investments in several other places of the world, the returns to investments in tropical agriculture in the Netherlands Indies were not exceptional, but they were certainly higher than investors could hope for when putting their money in the domestic economy. In that sense the benefits of empire are hard to deny. Second, it is also clear that part of these benefits were the indirect result of a colonial institutional framework that facilitated FDI in tropical agriculture since the Agrarian Law of 1870.

However, the profitability of colonial FDI also had a shadow-side, which investors may only be partly have realized when buying their stocks. Commodity markets were volatile, especially during the interwar rea, and the value of stocks in our BSE sample reflected this volatility. Large capital gains could be reaped in the mid-1920s, but profits could evaporate all of a sudden in the late 1920s and early 1930s. Given the higher risk profile of these stocks than investing in a composite index, part of the rates of return may thus have incorporated a risk-premium. What investors had probably not foreseen was the long-run instability of the colonial project. This risk unfolded not primarily in the 1930s, although investors had to cope with serious net losses, but especially in the 1940s and 1950s, when Dutch control over the archipelago crumbled, and Dutch assets were nationalized in the late 1950s. And although the Belgium companies in our sample were not hit by the nationalization campaign, they had long stopped making profits.

We are well aware that the small sample of companies that we could derive from the SCOB dataset limits firm conclusions regarding the profitability of FDI in the Netherlands Indies during the late colonial era. We have proposed a new avenue towards the comparative study of the profitability of empire. Should Amsterdam stock exchange data be digitized in the future, the opportunity will arise to reconsider the estimates presented here. But what we hope to have demonstrated here is that there is still ample scope for settling a long debate in Dutch historiography with new empirical material and methods of analysis.

Appendix

See Table 5.

Table 5 The sample of companies active in the Netherlands Indies, listed at the Brussels stock exchange

ID	Company name	Startdate	IPO	Delisted	Industries	PDF	Linked to
1	Soengei Lipoet Cultuur Maatschappij	26/02/1908	09/01/1913	31/12/1974	Rubber, Palm Oil		Hallet
2	Zuid-Preanger Rubbermaatschappij	01/07/1911	07/04/1913	01/07/1971	Rubber		–
3	Société des Plantations de Telok-Dalam	05/08/1909	13/10/1919	01/01/1970	Rubber		Bunge
4	Palmeraies de Simpang Kanan[a]	25/02/1914	01/12/1919	24/03/1925	Rubber, Palm Oil	2500	–
5	Huileries de Deli	23/12/1913	05/01/1920	31/12/1974	Rubber, Palm Oil	4000	Hallet
6	Batangara Cultuur Maatschappij	18/01/1911	19/01/1920	31/12/1974	Rubber, Palm Oil		Hallet
7	Société Bruxelloise de Cultures à Java[b]	29/04/1913	18/10/1920	01/07/1966	Rubber, Coffee, Tea	2500	–
8	Les Huileries de Sumatra	18/11/1911	30/08/1923	03/03/1958	Palm Oil	17,500	Hallet
9	Palmboomen Cultuur Maatschappij Mopoli	16/02/1912	14/04/1925		Rubber, Palm Oil	2400	Hallet
10	Exploitatie Maatschappij Noembing	1/10/1907	14/04/1925	10/11/1958	Rubber	6000	–
11	Bantamsche Plantage Maatschappij	13/03/1907	10/08/1925	28/02/1972	Rubber	5000[c]	Osterrieth
12	Plantations de Johore[d]	25/02/1920	08/03/1926	31/12/1957	Rubber, Palm Oil		Hallet
13	Cultuur-Maatschappij "Nieuw Tjisalak"	25/07/1908	17/11/1926	01/07/1971	Rubber	15,000[e]	Osterrieth
14	Asahan Cultuur Maatschappij	16/10/1923	30/05/1927	31/12/1974	Rubber, Palm Oil	150[f]	Hallet
15	Société Générale Belge-Javanaise de Cultures	11/11/1905	03/06/1929	11/09/1965	Rubber	12,500	–
16	Sennah Rubber Company, Ltd	09/05/1911	31/07/1931	07/07/1992	Rubber		Hallet
17	Plantations Nord-Sumatra	19/07/1927	22/09/1931	10/01/2008	Rubber	10,000	Hallet

Company name, foundation, listings and delisting days, Part de fondateur (numbers if such types exist), linkages

[a] Merger by absorption of Palmeraies de Simpang Kanan by Exploitations aux Indes Orientales

[b] In 1914 the company changes her name into Compagnie Générale des Exploitations aux Indes Orientales (Algemene maatschappij van ondernemingen in Oost-Indië) (04/05/1914)

[c] Those stocks are called "action de dividende" but in fact have the same characteristics as a "part de fondateur". See Recueil Financier 1933 III, 1082

[d] Although Johore started activities in British Malaysia it soon turned to the Netherlands East Indies (see Recueil Financier 1933 II, 791)

[e] Those stocks are called "action de dividende" but in fact have the same characteristics as a "part de fondateur". See Recueil Financier 1933 III, 1087

[f] Those stocks are called "parts bénéficiaires" but in fact have the same characteristics as a "part de fondateur". See Recueil Financier 1928 III, 858

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